

## Message Text

CONFIDENTIAL

PAGE 01 STATE 210345

14

ORIGIN AF-18

INFO OCT-01 ISO-00 PM-07 L-03 EUR-25 CIAE-00 INR-10

NSAE-00 RSC-01 /065 R

DRAFTED BY SAFGC:DFEDWARDS:JR

APPROVED BY AF/E:HRMELONE

L/AF-MR. SPIEGEL

OASD/ISA. LTCOL. STEPP

AF/RA-MR. NAVEZ

OSD/GC-MR. HERO

PM/ISO-COL.FLEMING

DSAA-MR. DENNEHY

L/PM-MR. MICHEL

----- 070054

R 250007Z OCT 73

FM SECSTATE WASHDC

TO AMEMBASSY ADDIS ABABA

INFO AMCONSUL ASMARA

CSAF

USCINCEUR

CINCUSAFE

MAC SCOTT AFB ILL

C O N F I D E N T I A L STATE 210345

E.O. 11652: GDS

TAGS: MARR, ET

SUBJECT: LANDING/PARKING/NAVIGATION FEES IN ETHIOPIA

REFERENCE: (A) ADDIS 9796

(B) STATE 144339

1. WE ARE WILLING TO ACCEPT CAA ADMINISTRATOR'S  
ASSESSMENT FORMULA (REPORTED REF (A), PARA 2 (A) AND (B) )  
FOR LANDING/PARKING FEES AS THE MORE EFFICIENT METHOD  
(THAT IS, ALL FLIGHTS EXEMPT AT ADDIS, BUT ALL FLIGHTS  
CHARGED AT ASMARA).

2. WE REQUEST CLARIFICATION FROM EMBASSY, HOWEVER, BEFORE  
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 STATE 210345

DEALING WITH THE CAA PROPOSAL ON NAVIGATION FEES.

REF (A), PARA 2 (C), DESCRIBED THIS PROPOSAL AS ASSESSING NAVIGATION FEES AT ONE-HALF THE "TOTAL OF ACTUAL CHARGES" ARISING FROM THE USE OF BOTH AIRPORTS BY ALL MAAG AND NON-MAAG AIRCRAFT. WE ARE UNCERTAIN WHETHER THE USE OF THE QUOTED LANGUAGE INDICATES CAA ACCEPTANCE OF THE THRUST OF OUR PROPOSAL IN REF. (B), PARA 2 (B), THAT IS, THAT THE ANNUAL CHARGE WOULD BE NEGOTIATED AND REPRESENT COMPENSATION FOR ACTUAL BURDENS PLACED ON ITS AIR TRAFFIC CONTROL FACILITIES BY NON-MAAG FLIGHTS. IF THE CURRENT CAA PROPOSAL WAS BASED ON THE THEORY OF OUR PROPOSAL, THEN WE WOULD HAVE NO OBJECTION TO IT SINCE THE PRINCIPLE OF NEGOTIATING THE VALUE OF THE ACTUAL BURDENS ON IEG AIR TRAFFIC CONTROL FACILITIES WOULD REMAIN INTACT, AND THE ONLY PURPOSE OF THE CHANGE WOULD BE TO ADOPT THE MOST EFFICIENT METHOD OF DEALING WITH THE EXEMPTION FOR MAAG SUPPORT FLIGHTS. IF, HOWEVER, THE USE OF THE PHRASE, "TOTAL OF ACTUAL CHARGES" IN REF (A) DOES NOT INDICATE CAA AGREEMENT WITH THE PRINCIPLE OF OUR PROPOSAL, THEN THE ONLY WAY TO INTERPRET THE CAA PROPOSAL IS THAT IT INTENDS TO FIX THE ANNUAL CHARGE FOR NAVIGATION SERVICES MECHANICALLY BY APPLYING THE IEG COMMERCIAL "EN ROUTE NAVIGATIONAL CHARGES" TO ALL FLIGHTS BY MAAG AND NON-MAAG AIRCRAFT AND THEN REQUIRE PAYMENT OF ONE-HALF (PRESUMABLY RECOGNIZING THE EXEMPTION FOR MAAG FLIGHTS). SUCH A PROPOSAL WOULD BE UNACCEPTABLE BECAUSE IT IS ENTIRELY CONTRARY TO THE BASIC PRINCIPLES OF OUR PROPOSAL WHICH WAS FORMULATED TO PRESERVE OUR FIRM POSITION THAT US STATE AIRCRAFT ARE NOT LIABLE FOR IEG "EN ROUTE NAVIGATIONAL CHARGES."

3. WE ALSO REQUEST ADDITIONAL INFORMATION FROM EMBASSY CONCERNING THE CAA ADMINISTRATOR'S CURRENT PROPOSAL FOR LIQUIDATING PAST AND CURRENT DEBTS REPORTED REF (A), PARA 2 (C) (THE SECOND PARAGRAPH LETTERED "(C)"). AS WE UNDERSTAND THAT PROPOSAL, THE REDUCTION OF MAAG SUPPORT COST WOULD BE LIMITED TO ANNUAL DEDUCTIONS OF ONLY PAST DUE LANDING/PARKING/NAVIGATION FEES FROM OUR MAAG SUPPORT COST BILLINGS OF THE NEXT TWO YEARS, AFTER WHICH THE REDUCTION WOULD TERMINATE WITH ITS PURPOSE FULFILLED; THE IEG WOULD ELIMINATE ITS MAAG SUPPORT COST ARREARAGES SIMULTANEOUSLY OVER THE SAME TWO-YEAR PERIOD; AND FUTURE (I.E., DURING THE

CONFIDENTIAL

PAGE 03 STATE 210345

TWO-YEAR PERIOD AND THEREAFTER) LANDING/PARKING/NAVIGATION FEES AND MAAG SUPPORT COST BILLINGS WOULD BE PAID CURRENTLY BY EACH GOVERNMENT. THIS DIFFERS FROM OUR PROPOSAL IN REF (B), WHICH ENVISAGED A BROADER AND CONTINUING REDUCTION UNDER WHICH NOT ONLY PAST, BUT ALSO FUTURE, LANDING/PARKING/NAVIGATION FEES WOULD BE ANNUALLY DEDUCTED FROM OUR FUTURE MAAG SUPPORT COST BILLINGS BUT UNDER WHICH THERE WAS NO EXPRESS ARRANGEMENT FOR THE ELIMINATION

OF MAAG SUPPORT COST ARREARAGES. (FYI - ALTHOUGH THERE ARE MANIFEST ADVANTAGES TO THE REDUCTION WE PROPOSED IN REF (B), (PARTICULARLY THAT FUTURE, AS WELL AS PAST, LANDING/PARKING/NAVIGATIONFEES WOULD BE ELIMINATED AUTOMATICALLY BY REDUCING FUTURE MAAG BILLINGS) WE ARE INTERESTED IN EXPLORING THE CURRENT CAA PROPOSAL, ESPECIALLY SINCE IT SEEMS TO INCORPORATE THE PRINCIPLES OF MUTUAL, AND INDEED CONTINGENT, ELIMINATION OF PAST AND FUTURE DEBTS, THAT IS, THAT PAYMENT BY THE USG OF PAST AND CURRENT FEES IS CONTINGENT UPON IEG PAYMENT OF PAST AND CURRENT MAAG SUPPORT COST BILLINGS, AND VICE VERSA. IF THIS ASPECT OF THE CAA PROPOSAL HAS THE SUPPORT OF THE APPROPRIATE IEG MINISTRIES, PARTICULARLY THE MOD, THE CHANCES OF ITS SUCCESSFUL IMPLEMENTATION BECOME MORE REAL, AND ACCORDINGLY, IT MAY BE IN THE BEST INTERESTS

OF THE USG TO ACCEPT IT IN LIEU OF OUR PROPOSAL IN REF (B) END FYI). WE REQUEST, THEREFORE, THAT EMBASSY PROVIDE US WITH AN EVALUATION OF THIS ASPECT OF THE CAA PROPOSAL (THAT IS, DID THE CAA ADMINISTRATOR INTEND TO MAKE THE PAYMENTS CONTINGENT UPON EACH OTHER) AND OF THE SUPPORT FOR IT IN THE OTHER APPROPRIATE MINISTRIES.

4. EMBASSY EVALUATIONS REQUESTED IN PARAGRAPHS 2 AND 3 ABOVE SHOULD BE MADE ON THE BASIS OF INFORMATION AT PRESENT AVAILABLE AND SHOULD NOT INVOLVE CONTACT WITH IEG OFFICIALS SINCE WE PREFER TO PRESENT OUR FORMAL RESPONSE TO THE LATEST PROPOSALS AS A PACKAGE AT A LATER TIME. WE FURTHER REQUEST EMBASSY'S EVALUATION OF POSSIBLE EFFECT THAT THE PHASE DOWN OF ACTIVITY AT KAGNEW WILL HAVE ON THE CAA PROPOSAL. KISSINGER

CONFIDENTIAL

NNN

## Message Attributes

**Automatic Decaptioning:** X  
**Capture Date:** 01 JAN 1994  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** n/a  
**Control Number:** n/a  
**Copy:** SINGLE  
**Draft Date:** 25 OCT 1973  
**Decaption Date:** 01 JAN 1960  
**Decaption Note:**  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Authority:** morefirh  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 28 MAY 2004  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
**Document Number:** 1973STATE210345  
**Document Source:** CORE  
**Document Unique ID:** 00  
**Drafter:** DFEDWARDS:JR  
**Enclosure:** n/a  
**Executive Order:** GS MELONE  
**Errors:** N/A  
**Film Number:** n/a  
**From:** STATE  
**Handling Restrictions:** n/a  
**Image Path:**  
**ISecure:** 1  
**Legacy Key:** link1973/newtext/t19731012/aaaaaijn.tel  
**Line Count:** 145  
**Locator:** TEXT ON-LINE  
**Office:** ORIGIN AF  
**Original Classification:** CONFIDENTIAL  
**Original Handling Restrictions:** n/a  
**Original Previous Classification:** n/a  
**Original Previous Handling Restrictions:** n/a  
**Page Count:** 3  
**Previous Channel Indicators:**  
**Previous Classification:** CONFIDENTIAL  
**Previous Handling Restrictions:** n/a  
**Reference:** 73 ADDIS ABABA 9796, 73 STATE 144339  
**Review Action:** RELEASED, APPROVED  
**Review Authority:** morefirh  
**Review Comment:** n/a  
**Review Content Flags:**  
**Review Date:** 09 JAN 2002  
**Review Event:**  
**Review Exemptions:** n/a  
**Review History:** RELEASED <09-Jan-2002 by smithrj>; APPROVED <06 MAR 2002 by morefirh>  
**Review Markings:**

Declassified/Released  
US Department of State  
EO Systematic Review  
30 JUN 2005

**Review Media Identifier:**  
**Review Referrals:** n/a  
**Review Release Date:** n/a  
**Review Release Event:** n/a  
**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
**Secure:** OPEN  
**Status:** NATIVE  
**Subject:** LANDING/PARKING/NAVIGATION FEES IN ETHIOPIA  
**TAGS:** MARR, ET  
**To:** ADDIS ABABA  
**Type:** TE  
**Markings:** Declassified/Released US Department of State EO Systematic Review 30 JUN 2005